

## On the successes of the BC opioid substitution treatment system, and how we can build upon them

Overwhelming evidence supports treating opioid use disorder to reduce HIV risk behaviors, engage individuals in HIV testing, and improve adherence to antiretroviral therapy by HIV-positive drug users.

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**ABSTRACT:** Many challenges to delivering health services to individuals with opioid dependence have been overcome in BC with the help of increased access to opioid substitution treatment. Evidence of success is seen in health system data that show increased uptake of opioid substitution treatment and marked improvements in rates of compliance to medication dosing guidelines from 1996 to 2007. Further evidence of success is seen in the fall in new HIV cases in illicit drug users from 352 in 1996 to 29 in 2012. While there are currently no approved forms of pharmacological treatment for stimulant dependence, development efforts to this end continue and may eventually permit successes similar to those seen with opioid substitution treatment. Guided by the successes and lessons learned from the province's management of opioid dependence, BC is poised to establish itself as a global leader in substance use disorder treatment.

The delivery of health services to individuals with opioid dependence has been fraught with challenges, many of which have been overcome in British Columbia over the past 18 years with the help of increased access to opioid substitution treatment (OST), including methadone, buprenorphine, and a buprenorphine and naloxone formulation (Suboxone). Following the transfer of authority for opioid substitution from Health Canada to the College of Physicians and Surgeons of BC, and facilitated in part by new office-based treatment, the number of OST clients has risen from 2800 in 1996 to

almost 14000 in 2012.<sup>1</sup> While waiting lists are said to exist outside the Lower Mainland,<sup>2</sup> at least one survey of inner-city drug users indicates that reports of difficulty accessing OST have fallen to nearly zero.<sup>3</sup> This is testament in part to the commitment of the BC Methadone Maintenance Program at the College of Physicians and Surgeons of BC, which regularly offers continuing medical education for physicians training to prescribe medications for opioid dependence. Continued monitoring of the number of OST-prescribing physicians, their geographic distribution, and their OST patient caseload will facilitate

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the province's continued success in improving access to these essential medications.<sup>4</sup>

Another exciting development is the recently established St. Paul's Hospital Goldcorp Fellowship in addiction medicine. This 1-year training program in addiction medicine has been accredited by the American Board of Addiction Medicine and involves the training of physicians with a background in family practice, internal medicine, and psychiatry.

### Enhancing quality of care

Evidence of BC's successes is nowhere more apparent than in our assessments of the quality of care in OST. First undertaken in 2010, comprehensive analysis of BC health system data showed marked improvements from 1996 to 2007 in rates of compliance to medication dosing guidelines, including starting doses, titration, and methadone dose tapering.<sup>5</sup>

These initial observations were made possible by BC's unparalleled health administrative data infrastructure. The de-identified linked administrative datasets available in BC allow for individual-level linkage of a near-complete assessment of health service utilization for OST clients. The results from this important data analysis and qualitative research with key stakeholders in the methadone maintenance system<sup>6</sup> have prompted the provincial government to set goals for OST system improvements, and the provincial health officer to monitor and annually report on OST system performance indicators.<sup>7,8</sup>

While we've made important strides in improving treatment of opioid dependence, we are just beginning to realize the potential of databases such as PharmaNet. The previously developed quality-of-care indicators can potentially be implemented in near real-time to yield automated reports for clinical practices or even individual physicians where appropriate. These types of automated

quality indicator reports can also inform dosing decisions and otherwise improve the continuity and comprehensiveness of care for OST clients. Given the relatively small and clearly defined patient population (within PharmaNet), we have a unique opportunity for innovation in patient care that may be transferable to other disease areas.

To this end, Vancouver Coastal Health Addiction Services has piloted a quality improvement initiative for OST. Using real-time data from PharmaNet and automated clinic-level dashboard software, the initiative monitors treatment adherence and compliance to dosing guidelines<sup>9</sup> alongside clinic follow-up assessments. The dashboard software also supports automated notification for clinic and outreach staff to contact nonadherent clients to optimize retention. The success of this pilot study has led Vancouver Coastal Health to implement the quality improvement initiative across all OST-prescribing community health centres.

### Integrating care for other diseases

The successes of the BC opioid substitution treatment system have contributed to the fight against HIV in BC, where the number of new cases identified in illicit drug users fell from a high of 352 in 1996 to just 29 in 2012.<sup>10,11</sup> This was no doubt driven by improved access to highly active antiretroviral therapy (HAART) and its secondary prevention benefits,<sup>12,13</sup> but supported by other harm reduction programs (e.g., needle distribution programs and Vancouver's supervised injection services), which are both aided by OST.<sup>14</sup> Most recently, we've determined that retention of OST clients has led to a twofold increase in the odds of HAART adherence among HIV-positive injection drug users in BC.<sup>15</sup>

The evidence is overwhelming that treatment of opioid use disorder

reduces HIV risk behaviors (i.e., drug injection and needle sharing),<sup>16</sup> helps engage individuals in HIV testing, and also promotes access<sup>17-19</sup> and improves adherence to antiretroviral therapy by individuals who are HIV-infected.<sup>15,20</sup> As a result, a province-wide intervention to focus on HIV care in OST clinical settings is currently being planned and an evaluation strategy is being developed. The proposed study will use a cluster-randomized quasi-experimental design, and will engage partners at the BC Ministry of Health, BC Centre for Excellence in HIV/AIDS, BC Centre for Disease Control, and each of the province's health authorities. The study aims to determine whether a more comprehensive approach to HIV care in OST clinical settings can be effective and provide good value for the scarce health care resources available.

This study may also serve as a basis for future initiatives in hepatitis C prevention and treatment, where increasing access to highly efficacious new treatment options<sup>21</sup> is currently being contemplated. A hepatitis C "treatment as prevention" initiative may soon become a possibility as a number of new, well-tolerated antivirals with cure rates of more than 90% become available within the next few years.

### Extending OST successes to stimulant dependence

Stunted by the lack of effective pharmacological treatment options, the public health response to stimulant use disorders has lagged far behind the response to opioid use disorders, and stimulant dependence continues to undermine other domains of health service delivery to marginalized populations. Currently, the number of individuals in BC receiving some form of treatment for stimulant dependence (and subsequently BC's demand for stimulant dependence

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treatment), BC's capacity for treatment, and treatment outcomes are not reported on any level. Epidemiological studies in the BC Lower Mainland suggest that rates of stimulant dependence (most commonly crack cocaine) are at least as high as for heroin.<sup>3,22</sup>

While there are currently no approved forms of pharmacological treatment for stimulant dependence, development efforts to this end continue<sup>23,24</sup> and will be a focal point for new research in BC. While psychosocial treatment and contingency management strategies have proven effective, and are used widely outside of Canada,<sup>25-28</sup> these approaches have not been widely or consistently implemented in BC. Expanding our clinical tools and our physical capacity to treat stimulant dependence can have a positive public health impact in substance abuse and all related comorbidities in BC. Doing this will require both clinical and implementation science research.

### BC a potential global leader

Guided by the successes and lessons learned from the province's opioid substitution treatment system, and benefiting from the development of a new physician training program in addiction medicine and an unprecedented level of cooperation across provincial agencies engaged in research and care delivery, BC is poised to establish itself as a global leader in substance use disorder treatment, keeping pace with our standing in HIV/AIDS, cancer, cardiac surgery, and a number of other disease areas.

#### Competing interests

None declared.

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